
PARKS, RECREATION AND OPEN SPACE ELEMENT

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INTRODUCTION

Parks, recreation and open space are essential to a high quality of life in a community. Since incorporation in 1959, the City of Lynnwood has acquired and developed many park and open space lands and established an excellent recreation program. As Lynnwood and the Puget Sound region grow and change, it is vital to be prepared to accommodate new growth while maintaining and enhancing the quality of life we have grown to enjoy.

This element of the Comprehensive Plan includes a summary of the existing conditions and issues relevant to the City's parks, recreation and open space system. The element includes a demand and needs assessment and concludes with the goals, objectives and policies for the City's parks, recreation and open space system.

PLANNING CONTEXT

The Parks, Recreation and Open Space Element of the Comprehensive Plan is optional under the Growth Management Act (GMA), but the City is choosing to incorporate this element into the Plan because it is a vital part of a high quality community.

The GMA goals pertaining to the parks, recreation and open space element are:

Open Space and Recreation: Encourage the retention of open space, development of recreational opportunities, conserve wildlife habitat and increase access to natural resource lands.

Environment: Protect the environment and the state's high quality of life.

Regional Planning:

Lynnwood's Comprehensive Plan is consistent with Destination 2040s policies related to parks, recreation, and open space. The Plan calls for preservation, acquisition, and development of parks, recreation, and open space facilities, including non-motorized facilities, consistent with the regional vision.

County-Wide Planning Policies:

Countywide planning policies do not specifically address neighborhood or community parks and recreation issues within cities or their urban growth areas. It is, however, the County's policy to provide greenbelts and open space to provide separation from adjacent urban areas, and regional park facilities within urban growth areas. Snohomish County's Parks and Recreation Comprehensive Plan states that "parks are necessary for development." This policy provides the opportunity for cities to work with the County to provide park land within urban growth areas.

SUMMARY OF ISSUES

The following is a summary of issues relating to parks, recreation and open space in the City. It is the intent of the Comprehensive Plan to propose solutions to these issues through the implementation of programs and policies in this element.

- Due to the limited amount of vacant land in the City, the timing of acquisition and the location of park and open space lands are important if the City wants to maintain a balance of land uses and meet the proposed level of service standards, planning standards and goals.
- There is currently a deficit of active park facilities in Lynnwood. Additional acres of Core Parks (mini, neighborhood and community parks) are needed to meet the recommended level of service for Core Parks. It will also be necessary to replace recreation opportunities provided by the Lynnwood Athletic Complex when Lynnwood High School moves to the North Road site in 2009, and to maintain the level of service for community parks within the city.
- The City's primary recreation facility need is renovation and expansion of the existing Recreation Center and construction of a new community center for programming youth/teen and senior activities, performing arts and sports. A new community center would relieve over programming at the existing Recreation Center with complimentary programs. The Recreation Center Renovation/Expansion project began in 2009 and is anticipated to be complete by 2011.
- Preservation of the City's historical resources and interpretation of Lynnwood's past is a priority. Continued renovation of the historic structures, programming of heritage activities, and development of museum displays and interpretive exhibits at Heritage Park will provide the community with a sense of its heritage.
- To provide more walking, bicycling and commuter opportunities, a comprehensive system of trails and bicycle lanes needs to be developed. Additional trails are also needed to meet the recommended level of service. The city is in the process of drafting the "Multi-Choice Transportation System Plan", which proposes a comprehensive city-wide "skeleton system" of sidewalks, walkways, bike paths and trails.
- The acquisition and preservation of open space continues to be a high priority, and is an important consideration when determining funding priorities. Significant environmental impacts have occurred in Lund's Gulch that threaten the gulch and its salmonid stream, and restorative efforts are necessary

to regain the health of this important resource. Low Impact Development standards should be enforced for all development adjacent to critical areas. Continued coordination with Snohomish County is needed to improve current development standards with the common goal of reducing the cumulative impacts of development on Lund's Gulch.

- The availability of funding to provide new parks and recreation facilities, and improvements to existing facilities, is a critical issue. Alternate funding sources such as user fees, park impact fees, grant funds, bonds, and partnerships with other agencies, non-profit organizations and the private sector, need to be considered for future parks and recreation needs.
- To reduce the demand on existing parks and recreation facilities within the city limits, the acquisition of park land in future MUGA annexation areas is a major consideration. It is necessary to pursue joint acquisition of these sites with Snohomish County.
- To preserve and protect our existing assets, the ongoing maintenance and operations of our parks and recreation facilities need to remain an important budget consideration.
- The City has been recognized as a Tree City USA for 10 years. It is a priority of the Parks and Recreation Board to preserve and enhance the existing tree canopy in Lynnwood.
- Athletic facility users have expressed a need for additional quality athletic facilities. The demand for athletic facilities in the City exceeds the current supply.
- A revised Level of Service policy has been recommended for parks and recreation needs in the City Center that is one half the existing standard. Future characteristics and social patterns for City Center users and residents are expected to be different than that of the rest of the city. Park mitigation fees are also being considered for development in the City Center.
- To provide the park, recreation and open space facilities needed within the City Center, sites must be identified and acquired in accordance with the City Center Parks Master Plan.
- The City of Lynnwood was selected by the Snohomish Health District to participate in its Healthy Community Initiative in June, 2007. Action plan strategies have been created by a 45 member citizen task force. The purpose of this project is to provide a framework in which the City's policy makers can work together to build and support an environment that makes it easier for Lynnwood residents to choose healthy foods and be physically active.

EXISTING CONDITIONS

The City's current parks, recreation and open space inventory amounts to approximately 376 acres and includes park facilities within the City and in the MUGA, that offer both active and passive recreational opportunities. The park facilities within the City are categorized into the following functional classifications for planning and programming purposes, according to size and function.

Core Parks:

Core Parks (mini, neighborhood and community parks) traditionally provide a combination of active and passive uses, including play equipment, picnic areas, athletic fields, and trails. The City currently operates 14 developed parks in the Core Parks category. When funding is available, additional Core Park properties will be developed within the city, and within the City's Municipal Urban Growth Area. Core Park land accounts for 143.30 acres, or about 40% of the total inventory.

Special Use Areas:

Four facilities in Lynnwood are classified as "Special Use Areas" based on their current purpose and/or activity - the Municipal Golf Course, the Recreation Center, the Senior Center and Heritage Park - for a total of 81.45 acres. Because of its primary historical purpose, Heritage Park is included in this category.

Open Space:

The City's Open Space classification includes large natural areas and urban greenbelts. It is the City's policy to preserve natural resources for the conservation of important habitats and for passive recreational use whenever possible. 134.22 acres in and adjacent to Lynnwood are preserved as Parks and Recreation-maintained open space. Scriber Lake Park and Scriber Creek Park are included in this category because they are environmental parks that do not have active recreation elements.

Regional Parks:

Regional Parks are not included in the City's parks and open space inventory. Regional parks are typically large facilities that draw from multiple jurisdictions and are often located in unincorporated urban growth areas. These facilities are historically provided at the County level, whereas neighborhood and community parks are provided by cities, both within their boundaries and in their municipal urban growth areas. Meadowdale Beach County Park is an example of a regional park in unincorporated Snohomish County.

DEMAND AND NEEDS ASSESSMENT

Over the years, the City of Lynnwood has continued to improve and expand its inventory of recreational resources. Residents are well served by a variety of leisure opportunities, but with population growth comes an increasing demand for more parks, open space and recreation facilities in order to attain the recommended Parks Level of Service Standard (LOS).

Level of Service: The recommended Parks LOS Standard in Lynnwood is 10 acres per 1,000 population. This standard is expressed as acres of park, recreation and open space needed for each 1,000 persons, using the 2008 OFM estimated population of 35,680. The standard is further delineated as 5 acres per 1,000 population for Core Parks (mini, neighborhood and community parks), and 5 acres per 1,000 population for Other Park Land (open space and special use facilities). The adopted City Center Sub-Area Plan recommends a reduced Parks Level of Service Standard within the City Center area.

The demand and need for parks, recreation and open space in Lynnwood has been assessed through analyses of existing conditions, potential park sites, available resources and level of service. Trends in recreation were considered and public input was obtained through surveys and community meetings.

The demand and need for parks, recreation and open space *within the city limits* is reflected on Table 1.

Table 1: Parks, Recreation and Open Space DEMAND AND NEED WITHIN CITY LIMITS						
#	Classification	Existing ^{1, 4}	2008 – 35,680 OFM Est. Population		2025 – 43,910 Est. Population ⁵	
			Demand ²	Need ³	Demand ²	Need ³
Core Parks:						
5	Mini	3.32 ac	5.35 ac	2.03 ac	6.58 ac	3.26 ac
9	Neighborhood	45.21 ac	53.52 ac	8.31 ac	65.87 ac	20.66 ac
4	Community	94.77 ac	119.53 ac	24.76 ac	147.10 ac	52.33 ac
Subtotal:		143.30 ac	178.40 ac	35.10 ac	219.55 ac	76.25 ac
Other Park Land:						
4	Special Use	81.45 ac	71.36 ac	0 ac	87.82 ac	6.37 ac
	Open Space	134.22 ac	107.04 ac	0 ac	131.73 ac	18.54 ac
Subtotal:		215.67 ac	178.40 ac	0 ac	219.55 ac	24.91 ac
TOTAL:		358.97 ac	356.80 ac	0 ac	439.10 ac	101.16 ac
4	Trails:	7.10 mi	8.92 mi	1.82 mi	10.98 mi	3.88 mi

Source: City of Lynnwood Parks, Recreation and Cultural Arts Department, revised 4/2009.

Notes:

- 1 Includes both developed and undeveloped park facilities within the city limits only.
- 2 Demand reflects total park acres required to meet adopted level of service standard for each category.
- 3 Need reflects additional park land required to meet adopted level of service standard for each category.
- 4 City park property located outside the city in the UGA is not included in the City's demand and need analysis.
- 5 The 2025 population estimate includes the City Center population, which is projected to be 5,400. The demand and need for 2025 reflects a recommended LOS standard reduction of 5 ac/1000 for the City Center population.

Population projections to 2025 were applied to determine future impacts on the City's existing parks system. In addition to maintaining and improving the City's existing facilities, additional park facilities will be needed to meet current and future demands and the recommended LOS within the City and in the City's urban growth areas.

Within City Boundaries:

The adopted Parks Level of Service Standard is 10 acres per 1000 population. The current level of service for combined park classifications achieved is 10.06 acres per 1000 population. There remains a need for an additional 35.10 acres in the Core Parks category to meet the demand (recommended acres) for 178.40 acres of active park land. The inventory also shows a deficit of 1.82 miles in the Trails category to meet the demand for 8.92 miles of trails outside parks.

By the year 2025, it is estimated that Lynnwood's population will increase to approximately 43,910. This includes the estimated City Center population of 5,400. The need for park land in the City Center is calculated using a reduced Parks LOS Standard of 5 ac/1000. Continued park acquisition and development will be necessary to meet the demand for parks, open space and recreation facilities in 2025. Table 1 summarizes the existing and future demand and need within the City.

Within Municipal Urban Growth Areas:

New residential and commercial development in Lynnwood's MUGA is generating demand for parks, recreation facilities and open space. In future north annexation areas, approximately 93 acres of open space in the Swamp Creek corridor have been preserved jointly by Snohomish County and the City of Lynnwood. The City has also acquired a 9-acre future park site (Manor Way) adjacent to this annexation area, and a 7.69-acre future park site (Doc Hageman Park) east of Interstate 5. Doc Hageman Park is proposed for construction in 2009-2010. A 21-acre wetland site has been acquired east of Lund's Gulch for preservation of the headwaters of Lund's Creek and future development of an environmental park.

There are currently no active use park facilities in the City's MUGA, which has an estimated 2008 population of 41,597. As a result, Lynnwood's parks are over-burdened with non-resident use. Applying our current Parks Level of Service Standard to the MUGA population would require approximately 415 acres of parks and open space. To provide park facilities needed by the growing population in the MUGA, the City will continue to seek equitable methods of acquisition and development with Snohomish County and other jurisdictions.

If annexation within the MUGA is approved by the voters, additional parkland and facilities will be needed. The City will develop a comprehensive plan of funding options including park impact fees to assist in this matter. NOTE: Snohomish County already has impact fees within the MUGA area the City intends to annex.

GOALS, OBJECTIVES AND POLICIES

GOAL:

Provide a comprehensive system of parks, open space and recreation facilities that serves the needs of current and future residents, and visitors to Lynnwood.

Subgoal: Park System

Provide a system of mini, neighborhood and community parks to meet the recreational needs of the community.

Objectives:

P-1: Acquire park land in the city for the development of Core Parks to help meet the community's recreational needs.

Policy P-1.1: Provide the minimum adopted level of service of 5 acres/1000 population for Core Parks.

Policy P-1.2: Acquire park land in accordance with the Annual Budget and Capital Facilities Plan.

Policy P-1.3: Annually review vacant and underdeveloped parcels and park service areas to determine underserved neighborhoods in the city.

Policy P-1.4: Plan for the location of parks in the proximity of high-density developments.

Policy P-1.5: Use a variety of methods for funding acquisition of park lands including grants, user fees, City funding, interjurisdictional cost-sharing, land developer contributions and other sources.

Policy P-1.6: Adopt and implement a program to require new residential and commercial development to provide impact mitigation to the City, either by dedication of park land, plazas, park improvements, or payment of "in-lieu-of" fees.

Policy P-1.7: Preserve land for future park development.

P-2: Acquire park land in the Municipal Urban Growth Area for future park development to meet the recreational needs of future annexation areas.

Policy P-2.1: Pursue cooperative planning efforts with Snohomish County and neighboring jurisdictions in urban growth areas and future annexation areas.

Policy P-2.2: Annually review potential parks and open space sites in the MUGA, and related facilities needed to provide the recommended level of service.

Policy P-2.3: Seek methods of acquisition and development of these sites and facilities, which reflect the responsibilities of Snohomish County and the City.

- P-4: Plan and develop new parks and renovate existing parks in the city and in the Municipal Urban Growth Area.**
- Policy P-4.1:** Design new parks in accordance with the purpose, size and classification of each.
- Policy P-4.2:** Design new parks and provide improvements to existing parks to promote public safety and security.
- Policy P-4.3:** Provide a variety of recreational opportunities to serve a diverse population.
- Policy P-4.4:** Provide accessibility to all park facilities in accordance with Americans with Disabilities Act standards.
- P-5: Begin construction of Doc Hageman Park in Lynnwood's MUGA. Master plan completed in April 2009. Begin first phase of park construction in 2009.**
- P-6: Begin Scriber Lake Park renovation per master plan completed in 2005. Phase I to include design of new overwater dock in 2009, with construction in 2010.**
- P-7: Develop new neighborhood park in NE Lynnwood, Stadler Ridge Park, per master plan completed in 2004. Begin construction of park with city and state funding available in 2009.**
- P-8: Develop new neighborhood park in west Lynnwood, Rowe Park, per master plan completed in 2004, when funding is available.**

Subgoal: Open Space System

Provide a system of open space to preserve and protect the area's remaining native forests, wetlands, streams and wildlife habitats.

Objectives:

- OS-1: Continue acquisition of open space properties in the Lund's Gulch, Swamp Creek and Scriber Creek watersheds.**
- Policy OS-1.1:** Provide the minimum adopted level of service of 3 acres/1000 population for Open Space.
- Policy OS-1.2:** Preserve and protect in public ownership areas with significant environmental features such as view corridors, landforms, steep slopes and plant and animal habitats from the impacts of development.
- Policy OS-1.3:** Use a variety of methods for funding open space acquisitions including grants, donations, tax abatements, City funding, interjurisdictional cost-sharing, land developer contributions and other sources.
- Policy OS-1.4:** Support volunteer and interjurisdictional efforts for restoration and preservation of the four major watersheds in South Snohomish County: Scriber Creek, Lund's Gulch, Swamp Creek and Hall Creek.
- Policy OS-1.5:** Continue to encourage stewardship of open space and natural areas through the Park Stewards program.

- OS-2: Plan conservation and passive development of 21-acre Lund's Creek headwaters property with the Brackett's Landing Foundation. Plan for potential environmental center and interpretive development of uplands.**
- OS-3: Develop Master Plan for the preservation of Lund's Gulch in partnership with Snohomish County, the Brackett's Landing Foundation and Friends of Lund's Gulch.**
- OS-4 Acquire open space within urban areas to buffer and enhance the built environment.**
- Policy OS-4.1:** Continue to review vacant and underdeveloped parcels within the city for potential acquisition of open space.
- Policy OS-4.2:** Preserve open space corridors and trail linkages between parks, neighborhoods, schools and commercial centers. Where possible, acquire key linkages between parks and trail segments to create connected trail system.
- OS-5: Provide passive recreational opportunities in acquired natural areas.**
- Policy OS-5.1:** Provide neighborhood access to natural areas with trailheads and parking, in accordance with Chapter 17 of the Lynnwood Municipal Code and ESA regulations.
- Policy OS-5.2:** Provide environmental educational opportunities in natural areas with interpretive signage, nature trails and overlooks.
- OS-6: Work with Public Works and community volunteers in the enhancement of City-owned stormwater detention areas for passive community use.**

Subgoal: Facilities and Programs

Provide facilities and programs that promote a balance of recreational opportunities.

Objectives:

- FP-1: Identify and prioritize the need for new/upgraded facilities and programs on an annual basis.**
- Policy FP-1.1:** Seek adequate funding and timely development of such facilities in accordance with the Annual Budget and Capital Facilities Plan.
- Policy FP-1.2:** Provide the minimum adopted level of service of 2 acres per 1000 persons for Special Use facilities.
- Policy FP-1.3:** Provide improvements to facilities that are cost-effective, durable, attractive and energy efficient.
- Policy FP-1.4:** Provide facilities that meet competitive playing standards and requirements for all age groups and recreational interests.
- Policy FP-1.5:** Continue to offer specialized programming for diverse community groups such as seniors, youth and teens, and preschool.

FP-2: Complete phased development of Heritage Park, including renovation of all the historic structures, and development of museum programming in the park.

- Sub-Objective 1:** Provide information that interprets the history of the Lynnwood/Alderwood Manor area, including historical displays, programs, activities, museum programming and interpretive signage.
- Sub-Objective 2:** Work with Snohomish County Tourism Bureau to facilitate visitor information services.
- Sub-Objective 3:** Work with the Alderwood Manor Heritage Association on a park docent program and historical programming within the park.
- Sub-Objective 4:** Work with the Sno-Isle Genealogical Society to provide a community genealogical library in the Humble House.
- Sub-Objective 5:** Work with the Car 55 Restoration Committee to complete renovation of Interurban Car 55.
- Sub-Objective 6:** Work with Snohomish County Master Gardeners to develop demonstration gardens and landscaping within the park.
- Sub-Objective 7:** Complete Phase II renovation of the historic water tower with support of the Lynnwood Parks Foundation.
- Sub-Objective 8:** Work with the Heritage Park Partners Advisory Committee to plan and coordinate heritage programming and activities in the park.

FP-3: Begin Phase I renovation of the existing Recreation Center and aquatics expansion. Design and construct an expanded facility that will provide for recreational, cultural, civic and leisure activities to serve varied age groups and community interests.

FP-4: Develop a master plan for Wilcox Park, Scriber Lake Park and the adjoining School District property, reflecting how these areas can be connected for pedestrian access and related activities.

FP-5: Participate in the planning and design of a regional performing arts facility.

Subgoal: Trail System

Provide a connecting system of trails for recreational, commuter and general circulation purposes to promote Lynnwood as a “walkable city”.

Objectives:

T-1: Assist other City departments, in the process of drafting the “Multi-Choice Transportation System Plan”, which proposes a comprehensive city-wide “skeleton system” of sidewalks, walkways, bike paths and trails. The Plan would link parks, schools, community facilities, commercial centers, neighborhoods and adjacent regional trail systems.

Policy T-1.1: Work with other jurisdictions to provide a continuous regional trail network.

T-2: Develop additional trails outside of parks to meet the adopted minimum level of service.

- Policy T-2.1:** Provide the adopted minimum level of service standard of 0.25 miles/1000 population for trails outside parks.
- Policy T-2.2:** Design and construct trails to required standards to serve a variety of users at varying skill levels.
- Policy T-2.4:** Include bicycle lanes when City streets are being reconstructed or built, and add bike routes to existing City streets, where feasible.
- Policy T-2.5:** Require new subdivisions to provide access to parks, trails and school sites.
- Policy T-2.6:** Encourage public and private funding for the development of trails.
- T-3: Plan and construct the northward extension of the Scriber Creek Trail to generally follow the creek route, from Scriber Lake Park north to the Meadowdale area and Lund's Gulch.**
- Policy T-3.1:** Promote trail safety through signage and educational activities for pedestrians and bicyclists.
- T-4: Provide improvements to the Interurban Trail to include trailheads, enhanced landscaping, signage and historic markers.**
- Policy T-4.1:** Support interjurisdictional efforts to provide consistent and aesthetic improvements along the length of the Interurban Trail.
- Policy T-4.2:** Promote trail safety through signage and educational activities for pedestrians and bicyclists.
- T-5: Coordinate with Public Works to provide a seamless trail corridor through Lynnwood by completing "missing links" in the Interurban Trail, specifically segments located at 212th St SW to 63rd Ave W to 211th St SW, 208th St SW and 52nd Ave W, and 208th and 54th Ave W.**
- T-5: Coordinate with Public Works to construct Interurban Trail pedestrian bridge at 44th Ave., and to complete the "missing link" in Interurban Trail between 40th Ave. and 44th Ave.**
- T-6: Coordinate completion of South Lund's Gulch Trail with Snohomish County, Brackett's Landing Foundation and volunteers. Trail is planned to begin in north Lynnwood, continue north into Lund's Gulch, cross Lund's Creek and connect with existing Meadowdale Beach Park county trail, giving Lynnwood residents access to Lund's Gulch open space and a walkable connection to Puget Sound.**

Subgoal: Activity Centers

Ensure that parks and open space are included as part of the land use mix in the activity centers' master plans.

Objectives:

- AC-1: Work with Community Development to identify parks and open space sites, related improvements, and implementation strategies for the City Activity Centers and City Center plans, including the City Center Parks Master Plan.**
- AC-2: Establish park and open space guidelines and achieve revised level of service standards for public and private improvements in the City Center.**

Subgoal: Interjurisdictional Coordination

Coordinate parks, open space and facility planning and development with appropriate jurisdictions and agencies for mutually beneficial partnerships.

Objectives:

- IC-1: Partner with Edmonds School District to improve existing school recreation sites for shared school/park use.**
- Policy IC-1.1:** Work with other agencies to provide adequate recreational facilities for community use.
- IC-2: Work closely with service providers and other local private and non-profit organizations in order to meet the diverse program and special events needs of the community.**
- IC-3: Pursue cooperative planning efforts with Snohomish County in the urban growth area to provide parks and open space in future annexation areas.**

Subgoal: Facilities Management

Manage and maintain parks, open space and recreation facilities to optimize use and protect public investment.

Objectives:

- FM-1: Continue a regular schedule for maintenance of parks, facilities and open space, and revise annually.**
- Policy FM-1.1:** Maintain and upgrade existing parks and facilities for the safety, comfort and satisfaction of park users.
- Policy FM-1.2:** Ensure that adequate funding and staff are available for management and maintenance of parks, facilities and open space.
- Policy FM-1.3:** Promote interjurisdictional operations of parks and facilities.
- Policy FM-1.4:** Advise the City Council and other City boards and commissions on a regular basis about facility management issues.
- Policy FM-1.5:** Update staff training in playground safety standards and play equipment inspection.

FM-2: Coordinate the operations of Heritage Park with the Heritage Park Partners Advisory Committee, including the Visitor Information Center, Heritage Resource Center, Genealogy Research Library, Interurban Car 55, Water Tower, heritage programming and demonstration gardens.

Policy FM-2.1: Work with non-profit organizations and other community volunteers on parks, trails and open space service projects.

FM-3: Continue to implement City Pesticide and Fertilizer Use Policy within the City on public properties, including posting of areas to be treated in accordance with state and local requirements.

Subgoal: Monitoring and Evaluation

Monitor, evaluate and update parks, recreation facilities and open space to ensure balanced, efficient and cost-effective programs.

Objectives:

ME-1: Update parks, facilities and programs in accordance with public input and survey results.

Policy ME-1.1: Encourage community input by providing opportunities for public involvement in park, recreation and open space planning.

ME-2: Annually update the Parks, Recreation and Open Space Element of the Comprehensive Plan, in accordance with the Recreation and Conservation Office (formerly IAC) guidelines.

ME-3: Continue public information programs to increase public awareness of the City's parks, recreation and open space system.

ME-4: Develop a separate Lynnwood Parks, Recreation and Open Space Comprehensive Plan to help guide the planning, acquisition and development of parks, facilities, open space and recreation programs.

ME-5: Annually update the Capital Facilities Plan with capital projects that reflect the recreational needs of the community.



